



**INDIANAPOLIS, 46204** 

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October 21, 1996

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VIA FEDERAL EXPRESS

William F. Canton, Acting Secretary Federal Communictions Commission 1919 M Street, N.W. Washington, D.C. 20554

Re: Motion of Indiana for Leave to File Petition for Reconsideration in FCC 96-388

**Dear Secretary Canton:** 

Enclosed are an original, ten copies of the Motion of Indiana for Leave to File Petition for Reconsideration in FCC 96-388.

Also, please find enclosed an additional copy and self-addressed return envelope, to be date-stamped received and returned.

Sincerely,

Joel A. Fishkin

**Enclosures** 

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# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

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| in the Matter of   | )  |
|--|--|
| Implementation of the Pay Telephone Reclassification and Compensation Provisions of the Telecommunications Act of 1996   | CC Docket No. 96-128   |
| Policies and Rules Concerning  | CC Docket No. 91-35  |
| Operator Service Access and  |  |
| Pay Telephone Compensation   | ) DOCKET FILE COPY ORIGINAL  |
| Petition of the Public Telephone<br>Council to Treat Bell Operating Company<br>Payphones as Customer Premises<br>Equipment   | ) ) ) ) MOTION OF INDIANA ) FOR LEAVE TO FILE ) PETITION FOR RECONSIDERATION |
| Petition of Oncor Communications Requesting Compensation for Competitive Payphone Premises Owners and Presubscribed Operator Services Providers  | ) ) ) ) ) )  |
| Petition of the California Payphone<br>Association to Amend and Clarify<br>Section 68.2(a) of the<br>Commission's Rules  | )<br>)<br>)  |
| Amendment of Section 69.2(m) and (ee) of the Commission's Rules to Include Independent Public Payphones Within the "Public Telephone" Exemption from End User Common Line Access Charges | /<br>)<br>)<br>)<br>)<br>)   |

- 1. Indiana intends to file a Joint Petition for Reconsideration of the Federal Communications Commission's Report and Order, FCC 96-388, issued in the above-captioned proceeding.
- 2. Indiana did not file comments and thus is not a party to this proceeding.
- 3. Under 47 C.F.R. § 1.106(b)(1), "[I]f a petition is filed by a person who is not a party to the proceeding, it shall state with particularly the manner in which the person's interests are adversely affected by the action taken and shall show good reason why it was not possible for him to participate in the earlier stages of the proceeding."
- 4. Indiana failed to participate because the Commission's Notice of Proposed Rulemaking (NPR) gave no notice that the FCC was contemplating deregulation.
- 5. According to the NPR, the three options the Commission was considering for ensuring fair compensation for local coin calls were to set a nationwide local call rate for all calls originated by payphones, for the Commission to prescribe specific national guidelines for states to use in establishing a local rate, and for the states to continue to set the local rate, subject to a possible review mechanism by the Commission.

- 6. If Indiana had received appropriate notice that the Commission was considering deregulating, these states would have submitted comments objecting to such an action.
- 7. The Petition for Reconsideration will demonstrate how Indiana are adversely affected by this action.

WHEREFORE, for the foregoing reasons, Indiana respectfully requests that their Motion for Leave to File a Petition for Reconsideration be granted.

Respectfully submitted,

Fric A Fisen

Counsel for the Indiana Utility Regulatory Commission

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10028 Woodhill Road

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### Federal Communications Commission

# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

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| In the Matter of  | FCC MAIL ROOM   |
|---|---|
| Implementation of the Pay Telephone Reclassification and Compensation Provisions of the Telecommunications Act of 1996  | ) CC Docket No. 96-128 ) )  |
| Policies and Rules Concerning<br>Operator Service Access and<br>Pay Telephone Compensation  | CC Docket No. 91-35   |
| Petition of the Public Telephone<br>Council to Treat Bell Operating Company<br>Payphones as Customer Premises<br>Equipment                                    | ) ) ) ) JOINT PETITION FOR  |
| Petition of Oncor Communications Requesting Compensation for Competitive Payphone Premises Owners and Presubscribed Operator Services Providers               | RECONSIDERATION BY THE STATES OF INDIANA AND NEW MEXICO  INDIANA AND NEW MEXICO  INDIANA AND NEW MEXICO  INDIANA AND NEW MEXICO |
| Petition of the California Payphone<br>Association to Amend and Clarify<br>Section 68.2(a) of the<br>Commission's Rules                                       | )<br>)<br>)<br>)  |
| Amendment of Section 69.2(m) and (ee) of the Commission's Rules to Include Independent Public Payphones Within the "Public Telephone" Exemption from End User | ) ) ) ) )   |

The state utility commissions named below (hereinafter "the state commissions") join in the Joint Petition for Reconsideration filed by the state utility commissions of Maine et alia concerning the Report and Order issued by the Federal Communications Commission ("Commission") on September 20, 1996 (hereafter "Joint Petition").

The state commissions that by this filing join in the Joint Petition are statutorily responsible for establishing just and reasonable rates, charges, practices, and service quality standards for public utilities within their jurisdictions. They therefore are "state commission(s)" within the meaning of the Telecommunications Act of 1996.

Attached to this filing is the affidavit of Joel Fishkin, which the undersigned states offer in support of the statement contained on or about page 12 of the Joint Petition that:

To a greater or lesser extent, virtually any payphone is a "minimonopoly," depending not only on the caller's "lack of time to identify potential substitute payphones" (a circumstance that describes most callers), but on the caller's mobility, the location of other payphones and the ease of finding them.

Respectfully submitted,

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## Certificate of Service

I hereby certify that I have caused the foregoing pleadings to be served by first class mail, postage prepaid, upon the parties to this proceeding.

Cric A. Lisen

#### **AFFIDAVIT**

#### STATE OF INDIANA COUNTY OF MARION } **SS**:

The undersigned, being duly sworn on oath says as follows:

- 1 I have been a Senior Utility Analyst in the Economics and Finance Division of the Indiana Utility Regulatory Commission since March 1, 1995.
- 2. I have a B.A. Economics from Creighton University, Omaha, Nebraska; a M.A. Economics, Indiana University -- Bloomington, Indiana; and have been admitted as Doctoral Candidate, Indiana University -- Bloomington, Indiana.
- 3. In the course of my employment with the Indiana Utility Regulatory Commission, I have studied the payphone market in Indiana.
- 4. In my opinion, the market for the local sent-paid call at a payphone in Indiana is a monopoly. Furthermore, the payphone market in other states is likely to have similar conditions. Currently, and until cellular technology becomes a economically viable substitute for payphones, there is no substitute for a payphone. It is rare that at the same location multiple payphone companies provide payphones. Within a specific location, a payphone provider will most likely charge a single local coin rate. At most locations a caller does not have the ability to seek out other alternatives due to a lack of time and uncertainty regarding other payphone locations. Moreover, a caller is unwilling to seek out other payphone locations due to the economic cost: A person's time is more valuable than the perceived difference in the price of a local coin call at another payphone location. For the reasons above, the market for the local coin call is not competitive and the market cannot be allowed to set the local coin rate.

Further affiant sayeth not

Before me, a Notary Public in and for said County and State personally appeared, Joel A. Fishkin who acknowledged the truth of the statements in the foregoing affidavit on this

18th day of October, 1996.

My term expires

Joni L. Anderson **Notary Public Marion** County Comm. Exp. 9-10-2000

### CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Joint Petition for Reconsideration by the States of Indiana and New Mexico and the Motion for Leave to File was sent by United States first-class mail, postage prepaid on this 21th day of October, 1996 to the listed parties:

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October 21, 1996

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